



# Establishing a Mayoral Combined County Authority across Norfolk and Suffolk

## Topic of this consultation:

This consultation seeks views on a proposal to form a Mayoral Combined County Authority for the local government areas of Norfolk County Council and Suffolk County Council.

In December 2024, the government published the [English Devolution White Paper](#). This sets out plans to move power out of Westminster and back to local communities, ensuring that every part of England is covered by devolution. The local council leaders from Norfolk County Council and Suffolk County Council have since written to government expressing their interest in taking forward devolution within their area through the establishment of a Mayoral Combined County Authority, with the first election for a Mayor taking place in May 2026. Before taking a decision on whether to proceed with the making of the necessary legislation, the government is seeking views from interested parties, including those who live and work in the area.

### **Scope of this consultation:**

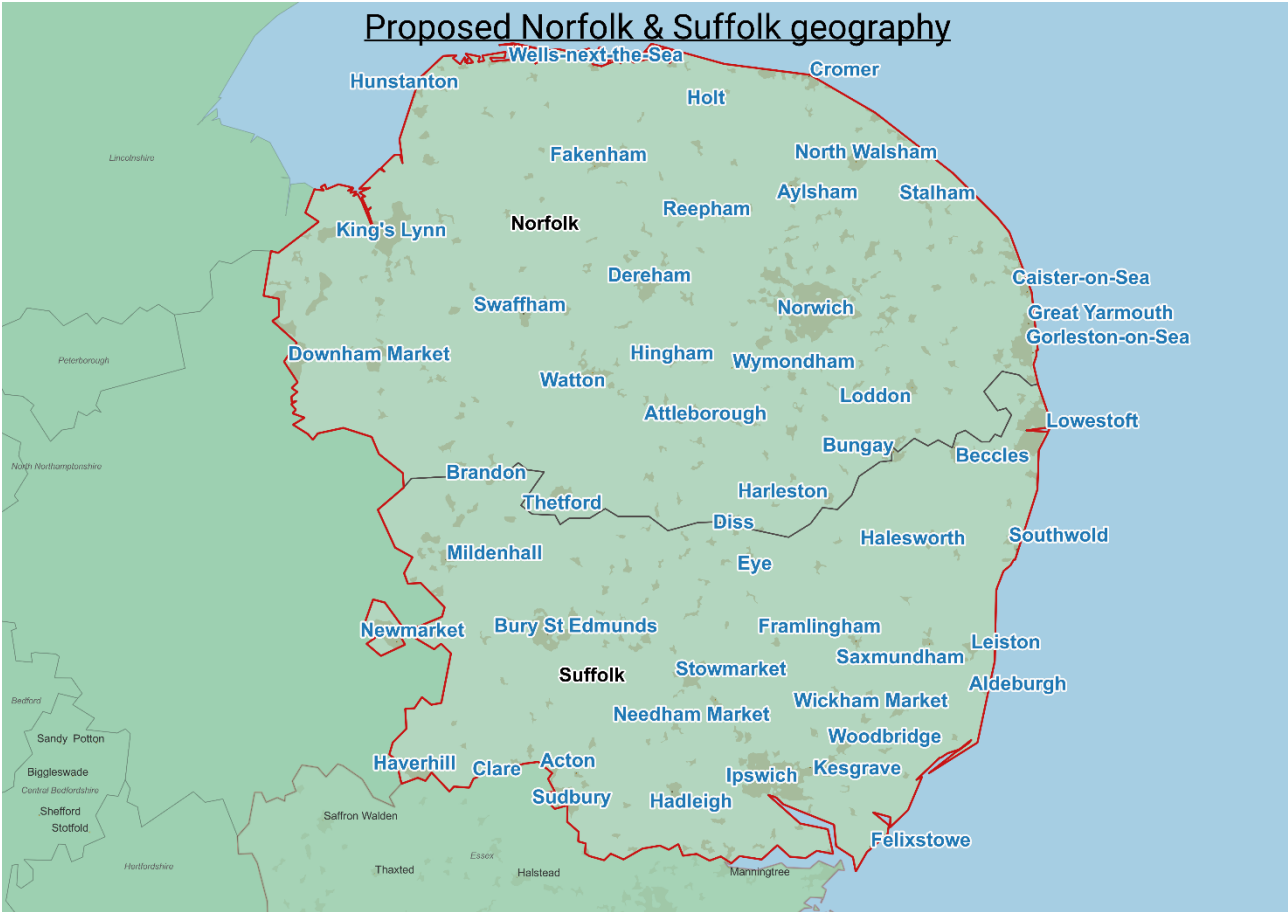
This consultation seeks views, particularly from interested parties, including those who live and work across Norfolk and Suffolk, on the effect of establishing a Mayoral Combined County Authority in the area. It includes questions on the proposed geography and how the Combined County Authority will make decisions, together with questions on the effects of working across this geography through a Mayoral Combined County Authority.

In some parts of the country, there may be proposals for reorganisation of existing councils. This is a separate process and is **not** covered by this consultation. Further information on this is set out in this document.

### **Geographical scope:**

These proposals only have direct effect within the geographical area covered by the local councils listed above.

# Proposed Norfolk & Suffolk geography



# Basic Information

## **Body/bodies responsible for the consultation:**

Ministry of Housing, Communities and Local Government

## **Duration:**

This consultation will last until 13 April 2025 at 23:59.

## **How to respond:**

We encourage everyone to use this opportunity to share your opinions on the proposal for the establishment of a Mayoral Combined County Authority across this area.

The easiest way for you to respond and engage in the consultation is by completing the online form - <https://consult.communities.gov.uk/lggc/norfolk-and-suffolk-devolution-consultation>. Once you are on the website, you will be guided through the specific questions on which we are seeking views.

If you are unable to provide your views through the online form, you can alternatively email or post your response to the questions. Details on how to do this are set out in Annex B. Please follow the format of the questions as set out in Annex B. For email and postal responses, please make clear which area consultation you are responding to (there are a number of live consultations on English devolution). This consultation is about a proposal to form a Mayoral Combined County Authority for the local government areas of Norfolk County Council and Suffolk County Council.

# 1. Background

## 1.1 Devolution context

Through devolution, areas and their local leaders receive more powers, functions and funding to take decisions about local priorities. Currently, over 34 million people – around 61% of the population of England – are covered by a devolution arrangement. However, England remains one of the most centralised countries in the developed world, meaning decisions are too often taken by central government rather than by local leaders.

In December 2024, the government published the [English Devolution White Paper](#), which set out a new Devolution Framework for English devolution which will move power out of Westminster and into the hands of those who know their area best. The White Paper sets out how further devolution to local areas within England can help deliver economic growth and more joined-up delivery of public services, and increase trust in politics.

Devolution can achieve this through enabling more decisions to be taken at a more local level, thereby making it easier to tailor decisions to local needs and priorities; enabling more coordinated action in a place; giving communities a greater say in decisions that affect them; and driving innovation in policy and delivery.

The government's ultimate ambition on devolution is universal coverage across England, with a strong preference for every area to have a Mayor, so that every part of the country can unlock the benefits and opportunities that devolution brings.

## 1.2 Introduction to Combined County Authorities and Mayors

Combined County Authorities are organisations made up of a group of councils who come together over larger areas that people recognise and work in. They allow councils to work together in a structured way and take decisions over a wider area footprint, with powers and responsibilities being held by that Combined County Authority. Combined County Authorities do not replace the councils in your area – and services such as social care, libraries and education that are provided by the council continue to be provided by the council.

A Combined County Authority can be led by a directly elected Mayor. This is then known as a Mayoral Combined County Authority. The government is supportive of places having Mayors because they have a mandate to take big decisions affecting more people, they have convening power to tackle shared problems, and they are accountable to the local electorate for the decisions they take. Mayors in other parts of the country have become vital local leaders, delivering on the promise of change in their area to drive growth, more joined-up delivery, and earning trust.

## 1.3 The Devolution Priority Programme

Many parts of the country (such as Greater Manchester, Liverpool City Region, the East Midlands, York and North Yorkshire, and the West of England) now have Mayoral Combined Authorities or Mayoral Combined County Authorities. London also has a directly elected Mayor and the Greater London Authority. These institutions have received funding,

powers and functions in areas like skills, transport, and housing. However, many parts of the country do not yet have devolution arrangements like this.

In the English Devolution White Paper, the government set out the ambition of delivering devolution to more parts of England, aiming to establish new Combined Authorities or Combined County Authorities that would have Mayors elected in May 2026.

To achieve this, the government has established the Devolution Priority Programme, to provide a fast-track to creating Mayoral Combined Authorities or Mayoral Combined County Authorities for areas ready to come together over sensible geographies which meet the criteria set out in the White Paper. These places will receive the full backing of government to deliver to these ambitious timescales.

In July 2024, the government invited areas currently without devolution arrangements to put forward proposals for how they would like to take on devolution in their area. Following the publication of the White Paper, these areas had the opportunity to seek to join the Devolution Priority Programme. The government received positive responses from a number of different places, and local council leaders of Norfolk County Council and Suffolk County Council applied to join the Devolution Priority Programme to establish a Mayoral Combined County Authority over the geography of those local councils.

Following an assessment of geography and readiness, the government announced that Norfolk and Suffolk will be part of the Devolution Priority Programme, along with the five other areas listed below:

- Cumbria (Cumberland Council, Westmorland and Furness Council);
- Cheshire and Warrington (Cheshire East Council, Cheshire West and Chester Council, Warrington Borough Council);
- Hampshire and the Solent (Hampshire County Council, Portsmouth City Council, Isle of Wight Council, Southampton City Council);
- Greater Essex (Essex County Council, Thurrock Council, Southend-on-Sea City Council); and
- Sussex and Brighton (East Sussex County Council, West Sussex County Council, Brighton and Hove City Council).

## **1.4 Implementing devolution in Norfolk and Suffolk**

There is a statutory process that has to be followed to establish a Combined County Authority. This includes a public consultation to seek local views and inform a final decision by government.

The government is minded to establish a Mayoral Combined County Authority for Norfolk and Suffolk. It will take a decision on whether to proceed with the necessary implementing legislation after considering responses to this consultation and whether a series of statutory tests have been met. In particular, Ministers will need to decide:

- Whether they consider that the establishment of a Combined County Authority in the area is likely to improve the economic, social and environmental wellbeing of some or all of the people who live or work in the area;

- Whether establishing a Combined County Authority in the area is appropriate, having regard to the need to:
  - secure effective and convenient local government; and,
  - reflect the identities and interests of local communities.

Ministers will also consider all factors in the round when taking the decision on whether to proceed with the necessary implementing legislation, including an equalities impact assessment and an environmental principles policy statement.

If a decision is taken to proceed, and providing councils consent, the next stage is for ministers to make secondary legislation establishing the Combined County Authority and providing for the election of a Mayor. This legislation will also confer some transport and economic regeneration functions onto the Combined County Authority. This will allow the Combined County Authority to begin work on delivering local priorities from day one.

The Mayor for the area would then also represent the area on the Council of Nations and Regions, which includes the Prime Minister, the First Minister of Scotland, the First Minister of Wales, the First and Deputy First Minister of Northern Ireland, and the Mayors of Combined Authorities and Combined County Authorities of England. The Mayor would also represent the area on the Mayoral Council (which includes the Deputy Prime Minister and the Mayors of Combined Authorities and Combined County Authorities of England) to enable the area's voice to be heard at a national level.

If the decision is taken not to proceed, then the Mayoral Combined County Authority would not be established to the timelines of the Devolution Priority Programme. This would mean that the area would not receive the full suite of powers, funding and functions as set out in Section 3 of this consultation, and the area would not be represented on the Council of Nations and Regions. The government will continue to work with local councils on the best devolution approach for their area.

The government will introduce an English Devolution Bill to Parliament in due course. The intention of that Bill is to automatically confer all the powers and functions in the Devolution Framework to the Mayoral Combined County Authority once it is established. Section 3 of this consultation outlines what these functions would be and explains the Devolution Framework.

If the Bill does not receive Royal Assent and its provisions do not come into force, the government intends to bring forward secondary legislation to confer the functions in the Devolution Framework to the Mayoral Combined County Authority.

## 2. Proposed Institution, Governance and Decision Making Arrangements

### 2.1 Name and geographic area

It is proposed that a Mayoral Combined County Authority is established over the local council areas of Norfolk County Council and Suffolk County Council. The government's proposal is that the Combined County Authority would be formally known as the Norfolk and Suffolk Combined County Authority.

### 2.2 Membership

#### **Constituent councils**

The councils of Norfolk County Council and Suffolk County Council would be the constituent councils of the proposed Combined County Authority.

Each council would appoint two representatives to be constituent members. This means that there would be four constituent council members in total. Constituent councils would each be able to appoint the same number of substitute members as they appoint constituent members to act in the absence of their constituent members.

#### **The Mayor**

The Combined County Authority would have a Mayor, directly elected by local government electors (which are those eligible to vote in local council elections who are on the electoral register) across the two constituent council areas. The first mayoral election would take place on 7 May 2026. Mayors are typically elected on 4-year terms.

The Mayor would be a constituent member of the Combined County Authority, and exercise the mayoral functions outlined in the Devolution Framework on behalf of the Combined County Authority.

The Mayor would be required to appoint a deputy Mayor from among the constituent members to act in their absence or if the office of the Mayor is vacant.

The Mayor would be permitted to appoint a maximum of one political advisor.

#### **Non-constituent and associate members**

Norfolk and Suffolk Combined County Authority's constituent members would be able to appoint a maximum of four non-constituent and associate members to support the delivery of their work programme. Non-constituent members are representatives of an organisation; for example, a district council, local NHS trust, the Police and Crime Commissioner, or a local registered provider. Associate members are named individuals who can provide particular experience or expertise – for example, on active travel, or local businesses.

### 2.3 Role of district councils

Much of England has two tiers of local government – upper-tier county councils and lower-tier district councils – with responsibility for local services split between the two.

While all the councils in an area are constituent members of a Combined Authority, the Levelling Up and Regeneration Act 2023 introduced Combined County Authorities consisting of upper tier local councils only.

District councils cannot be full constituent members of a Combined County Authority but can participate as non-constituent members and serve on committees (see section 2.5 on non-constituent members' role in decision making).

## **2.4 Combined County Authority powers, functions and funding**

The Combined County Authority and its Mayor would have some functions conferred onto them as part of the secondary legislation establishing the Combined County Authority as an institution. These functions would enable them to begin work on delivering local priorities from day one and are expected to include economic development and transport.

The [English Devolution White Paper](#) sets out the government's ambitions for devolution. This includes the powers, functions and funding available to Combined County Authorities – a summary table is included at Annex A.

The collection of powers, functions and funding is known as the Devolution Framework. The powers, functions and funding of a Combined County Authority vary depending on its governance and maturity. The government's intention would be for the Norfolk and Suffolk Combined County Authority to have the powers, functions and funding set out at the mayoral level of the framework. These functions would give the Combined County Authority and the Mayor greater local control over areas such as transport, adult education and skills, and housing to enable improvements in local connectivity, educational outcomes, economic development, driving economic growth and improved social wellbeing.

The government intends to implement the Devolution Framework via the English Devolution Bill; the functions within it would then automatically be conferred onto any existing Combined County Authority if the Bill receives Royal Assent, and the provisions come into force.

## **2.5 Decision making at the Combined County Authority**

The Combined County Authority's constituent members (the Mayor and four constituent council members) would be the decision makers within the Combined County Authority. Constituent members would automatically have voting rights. Non-constituent members can be given voting rights at the discretion of the Combined County Authority; associate members would not be able to be given voting rights.

All members would have a single vote. The default voting arrangement for Combined County Authority decisions to be approved would be a simple majority in favour, including the Mayor (i.e. 3 out of 5).



No decisions can be made at a Combined County Authority meeting unless the Mayor (or deputy Mayor) and at least three constituent council members are present.

## **2.6 Oversight**

To ensure effective scrutiny of decision making and audit of how resources are used, the Combined County Authority would have at least one Overview and Scrutiny Committee, and one Audit Committee, in line with the requirements of the Levelling Up and Regeneration Act 2023.

Further improvements to accountability and oversight are in development and are included in Section 5 of the English Devolution White Paper ahead of legislation being laid.

## **2.7 Remuneration**

Norfolk and Suffolk Combined County Authority would approve a scheme for the allowances for constituent members, following consideration of a report from an Independent Remuneration Panel. The Mayor can be paid an allowance as agreed by the constituent council members, also following consideration of a report from an Independent Remuneration Panel.

## **2.8 Local government reorganisation and its impacts**

Councils in your area have been invited to develop proposals for new unitary local government. This would replace the existing two tier system, where services are split between a county and district council, and bring these services together in unitary local government, creating opportunities for service transformation which can support improvements in delivery. The aim is to build empowered, simplified, resilient and sustainable local government for your area that will increase value for money for council taxpayers and enable more funding to be spent on local public services.

This process (known as “local government reorganisation”) is a separate process to the one in this consultation. On 5 February 2025, the Minister of State for Local Government and English Devolution invited all councils in your area to develop unitary proposals. All councils in your area have been invited to undertake wide engagement before submitting robust and evidenced unitary proposals to government by 26 September. The established assessment and decision making process will then be followed to determine which, if any, of the proposals submitted are to be implemented.

Further information is being made available at [Local government reorganisation: Policy and programme updates - GOV.UK](#)

This local government reorganisation process does not affect the potential establishment of this Combined County Authority or the Mayoral election in May 2026. In due course, if a proposal is implemented, any new unitary councils will become the constituent members of the Combined County Authority and, legally, it will become a Combined Authority. This change does not affect the functions/powers or funding available to the area. The governance and decision making arrangements within the Combined Authority will then be updated to reflect any changes needed.

Legislation has also been made to postpone local council elections from May 2025 to May 2026 in: Norfolk County Council and Suffolk County Council; Essex County Council and Thurrock Council; Hampshire County Council and the Isle of Wight Council; East Sussex County Council and West Sussex County Council. This will allow these councils to deliver both devolution and local government reorganisation to the most ambitious timeline, working toward the first election for the Mayors of the Combined County Authorities in May 2026.

### 3. What powers would be available

The [English Devolution White Paper](#) sets out the powers, functions and funding for all Combined County Authorities such as the one proposed in this consultation. This is known as the Devolution Framework. The framework is the floor, not the ceiling, of the government's ambitions, which means it will be reviewed regularly to consider whether it can be deepened, with more powers being given to local areas that have a Combined County Authority with a Mayor.

The framework has three tiers – Foundation, Mayoral, and Established Mayoral. If the Mayoral Combined County Authority in this consultation was created, it would be set up at the 'Mayoral' tier. The institution could then progress in the future to the 'Established Mayoral' tier, subject to meeting certain eligibility criteria (see section 2.2.4 of the White Paper). This means that, at the Established Mayoral tier, it would be eligible to receive more powers and funding from central government.

The framework is to be implemented through the English Devolution Bill, subject to its passage through Parliament and receiving Royal Assent. A table summarising the devolution framework is provided in Annex A, and a more detailed summary of what powers, functions and funding the Combined County Authority would receive under that Bill is set out below. For full detail of the powers, functions and funding that the Combined County Authority would receive based on being in the Mayoral tier, please refer to Chapter 3 of the English Devolution White Paper.

#### 3.1 Funding

The below sets out the types of funding available to Mayoral Combined County Authorities. The Mayoral Combined County Authority would receive devolved funding from central government, including those relating to the following policies:

- Housing and regeneration.
- Local growth.
- Adult skills (except apprenticeships).
- Local transport.

This gives the Mayoral Combined County Authority control over how funding is spent, including to tailor how it is spent to meet local needs in the area. As with all government programmes, the precise programmes that will be devolved (and the amount of funding) will be determined through the Spending Review in June (which is central government's process for setting budgets, which determines which government programmes exist and their funding amount).

However, Mayoral Combined Authorities that were in existence in the Spending Review period 2021-2024 received funding from central government, such as:

- Funding to support housing on brownfield sites in the area.
- Funding for local growth in the area.
- Devolved funding for skills, such as the Adult Skills Fund, which is used to fund education and training for adults aged 19 and above.

- Devolved funding for local transport, such as funding to support maintaining and improving the highways network and funding to support bus services and keep fares down.

In addition, the Mayoral Combined County Authority would receive a 30-year 'Investment Fund' from central government. The amount of this fund would be confirmed at the government's Spending Review in June 2025. However, the parameters of it are:

- It is a flexible fund for local leaders to drive economic growth. The priorities for it are set locally through the Mayoral Combined County Authority – not by central government.
- It is long term, covering a period of 30 years. The intention of this is to give certainty when local leaders (through the Mayoral Combined County Authority) make decisions on investments.
- It is a mix of revenue spending (which can be spent on 'day-to-day' policies like adult skills) and capital spending (which is money spent on investment in policies like housing).

The Mayoral Combined County Authority would also receive capacity funding from central government to help set up the new organisation.

The Mayoral Combined County Authority would have the ability to introduce a mayoral precept on council tax should they choose to do so. This allows the authority to raise money to fund local priorities.

### **3.2 Transport and local infrastructure**

The government believes that high quality transport infrastructure and services support growth and opportunity, and that bringing decisions about transport closer to people is key to improving the transport networks everyone relies on. The Combined County Authority would become the Local Transport Authority for its area, which means it is responsible for public transport services, like buses, instead of local authorities.

#### **Buses and active travel**

In many parts of England, bus services have been deregulated since the Transport Act 1985. This means services are run by private bus operators who set the routes, fares, and timetables.

As a Local Transport Authority, the Mayoral Combined County Authority would be empowered (but not required) to change this approach across the whole area in order to improve local bus services. They could decide to pursue:

- An Enhanced Partnership, under which Local Transport Authorities (like the Mayoral Combined County Authority) have more powers to work with bus operators to set a vision for bus services across the whole area and a plan to help achieve these improvements.
- A franchised system, under which the Mayoral Combined County Authority awards contracts for buses in their area (or in specific routes), and these contracts can be

used to determine things like routes, timetables, fares and branding. This is the model used in London and introduced recently in Greater Manchester.

- Publicly owned bus companies, which could work alongside either an Enhanced Partnership or a franchised bus system.

The powers for this are set out in the government's Bus Services Bill and more information on the powers available to Local Transport Authorities (such as the Mayoral Combined County Authority) is set out in the [overview of the Bus Services Bill](#).

The Combined County Authority would play an important role in decarbonising transport and reducing the environmental and health impacts of transport. The government would expect the Combined County Authority to develop plans to decarbonise and reduce air pollution from their local bus fleet, including how and when emissions reductions will be delivered.

Active travel (such as walking, wheeling, and cycling) delivers a range of benefits for people and communities. Active Travel England (which is a central government organisation sponsored by the Department for Transport) would support the Combined County Authority to increase capability and address skill gaps to ensure a consistent approach to safety and accessibility for all users, with a right to request capability assessments for their constituent authorities.

## Rail

The government is seeking to put passengers and local communities back at the heart of railways and to protect their interests. The proposed Mayoral Combined County Authority would play an important role in this:

- The Mayor would have a statutory role (meaning a role set out in law) in governing, managing, planning, and developing the rail network. The intention is that the Mayor can use this role to embed the voice of their community in decisions on the rail network. Government will consult on this role ahead of the legislation required.
- If they meet transparent criteria, the Mayor would also be given the option for greater control over local rail stations. Rail stations are generally currently controlled either by central government, through a body known as Network Rail, or by train operating companies. Mayors will be given the option of greater control so they can capitalise on the opportunities in and around rail stations for local people, for economic growth, accessibility, and intermodal connectivity. For example, this might include regenerating the area around the rail station, working to join up different forms of transport, or building homes.
- Engagement with the Department for Transport on its national rail planning processes. This has been trialled with Greater Manchester and West Midlands Combined Authorities already, and is intended to allow local ambitions to be better reflected in national policy.
- The government would work in close collaboration with the Mayoral Combined County Authority to deliver shared ambitions on ticketing. London has shown how ticketing systems that are integrated across different forms of transport can help to get more people onto public transport. The Department for Transport (through an organisation known as Great British Railways) is committed to working in

partnership with Mayoral Combined County Authorities to deliver these sorts of ambitions, building on existing 'pay-as-you-go rail pilots' (which are trials that allow passengers to tap in and out of stations using a contactless card or device).

## Roads

The Mayoral Combined County Authority would play a key coordination role in the local road network. It would work with National Highways on the strategic road network (which covers motorways and some A roads), and its constituent councils on local roads. Responsibility for local roads would remain with the councils, and not with the Mayoral Combined County Authority.

This includes:

- The Mayoral Combined County Authority would set up and coordinate a 'Key Route Network' (KRN) on behalf of the Mayor. A KRN is a collection of locally important roads – the aim of setting it up is to allow for major roads to be managed in a strategic way, to improve traffic flow, reduce congestion, introduce bus priority, or cycle infrastructure across an area. Mayors would also hold a 'power of direction' over this network to support delivery of their agreed Local Transport Plan. This means they can require a constituent council to use their road powers in a way that is consistent with the KRN.
- As the Local Transport Authority, the Mayoral Combined County Authority would be empowered to regulate on-street micromobility schemes (like hire bikes), so local areas can shape these schemes around their needs, connect people to public transport, and tackle the problem of badly-parked cycles and e-cycles.
- Subject to a separate consultation, it is proposed that the government will devolve approval of local Lane Rental schemes to Mayoral Combined County Authorities. This would enable constituent councils to charge the companies undertaking roadworks on busy roads at busy times with the aim of minimising disruption by seeking the Mayoral Combined County Authority's approval, rather than the Department for Transport.
- National Highways are committed to formalising and strengthening its relationship with Mayoral Combined County Authorities, which will ensure a more cohesive approach to the management and development of England's strategic road network alongside local roads.

## **3.3 Skills and employment support**

The Mayoral Combined County Authority would receive:

- Devolved adult skills funding and functions from the Department for Education. Adult skills funding is intended to support adults aged over 19 to participate in education and training.
- Devolution of future 'supported employment' funding from the Department for Work and Pensions – which is funding to help disabled people, people with health conditions, and those with more complex barriers to work to find a suitable job and

sustain work. It can also be used to help those in work but at risk of falling out of the labour market to retain their job.

These funds would support the Mayoral Combined County Authority to do things like tailor the training and support for adults in the area to the types of jobs available locally, and to local priorities. The government has also committed to giving Mayoral Combined County Authorities a substantive role in co-designing any future national employment support programmes that is additional to the core work done by Jobcentre Plus. The Mayoral Combined County Authority would also be asked to produce a local Get Britain Working Plan for its area, which would be focused on reducing economic inactivity and driving integration between national and local health, work, and skills provision in the area.

The Mayoral Combined County Authority would also take on joint ownership of the Local Skills Improvement Plan model with Employer Representative Bodies. These Plans set the strategic direction for skills provision in the area and could help to facilitate opportunities for 16-19-year-olds to undertake apprenticeships, education and training that lead to good quality employment opportunities.

### **3.4 Housing and strategic planning**

The government is committed to delivering 1.5 million new homes in this Parliament, and Mayoral Combined County Authorities are integral to meeting that commitment:

- The Mayoral Combined County Authority would be given control of funding to support regeneration and housing delivery. As set out in section 3.1, the precise funds and amount would be determined through the next Spending Review. However, as context, Mayoral Combined County Authorities that existed in the period 2021 to 2024 received control of funding from the Ministry of Housing, Communities and Local Government to support the delivery of housing on brownfield sites.
- The Mayoral Combined County Authority would have a strategic place partnership with Homes England (which is a central government organisation sponsored by the Ministry for Housing, Communities, and Local Government) – a formal partnership arrangement which brings together their respective strengths and resources.
- The Mayoral Combined County Authority would also have powers to drive regeneration in their area. For example, they would have powers to establish Mayoral Development Corporations, which are statutory bodies created to help deliver regeneration schemes. Housing and strategic planning powers are set out in Section 3.5 of the English Devolution White Paper.
- The government has recently announced that, in all parts of the country, groups of councils will be required to work together to develop Spatial Development Strategies (SDS). In this area, that work would be led by the Mayoral Combined County Authority, with the Mayor empowered to develop and propose the SDS. Once an SDS is in place, the Mayor would also be given powers, similar to those

held by the Mayor of London, to 'call in' planning applications of 'strategic importance'. These powers will enable Mayors to scrutinise the most significant planning proposals in their area to ensure they support the SDS. The Mayor would also receive the ability to charge new developments (such as developments led by private sector housebuilders) in their area. This is known as a 'Mayoral Community Infrastructure Levy' and the revenue collected is used to help deliver local infrastructure.

### **3.5 Economic development and regeneration**

The Mayoral Combined County Authority would play a crucial role in attracting international investment for the area – supporting business to thrive and grow, and creating vibrant places where people want to live and work.

To help achieve this, the Mayoral Combined County Authority would take lead responsibility for managing and focusing local programmes that provide businesses with support and advice on things like introductions to local supply chains or help with starting a new business (known as 'business support' programmes). This involves hosting the local Growth Hub, which is part of a national Business Growth Service but can tailor its services to the needs of the local economy and local businesses. The Mayoral Combined County Authority and the Department for Business and Trade would form a strategic partnership to align national and local policymaking. The partnership would also ensure effective delivery of interventions to boost domestic business growth, boost exports, encourage inward investment and grow the co-operative and mutual economy.

To support the Mayoral Combined County Authority to unlock their area's innovation potential, working in partnership with businesses and universities, there would be stronger direct connections with UK Research and Innovation (UKRI), which is a central government organisation that directs research and innovation funding, funded through the science budget of the Department for Science, Innovation and Technology.

Given the importance of culture, heritage, sport, and tourism to local economies and communities, the Department of Culture, Media and Sport (and its Arm's Length Bodies, such as Historic England) would explore a deeper, collaborative partnership with the Mayoral Combined County Authority.

### **3.6 Environment and climate change**

Making Britain a clean energy superpower is one of the government's five defining missions. The decarbonisation journey will support efforts to protect the natural environment and biodiversity. The Mayoral Combined County Authority would be a crucial partner in transitioning Great Britain to a low-cost, clean power energy system by 2030, and in implementing the Warm Homes Plan to save households money on their bills and to reduce the UK's carbon emissions. The Combined County Authority would have a role in



co-ordinating the zoning of local heat networks, meaning they would play a role in the delivery of heat decarbonisation.

The Combined County Authority would also have a strategic role on net zero including on Great British Energy's Local Power Plan and Warm Homes Plan. In order to provide local, place-based environmental leadership, the Combined County Authority would play a leadership role in Local Nature Recovery Strategies, through convening partnerships and coordinating action, funding and delivery.

### **3.7 Health, wellbeing, and public service reform**

The government believes that Mayoral Combined County Authorities have a key role to play in improving health and wellbeing alongside wider public service reform. To support the Mayoral Combined County Authority to drive a "health in all policies" approach, it would have a new bespoke duty in relation to health improvement and health inequalities. This duty would ensure that the Mayoral Combined County Authority takes into account the need to improve health outcomes and reduce health inequalities when exercising their powers and functions, giving them a clear stake in improving local health outcomes.

By working with other local leaders, the institution would also be able to bring together local partners to work together on reforming, and driving improvements in, public services. For example, the government has established an expectation that Mayors will be considered for the role of chair for the NHS Integrated Care Partnership. The government would also work with stakeholders in the Mayoral Combined County Authority's area to identify areas to facilitate the alignment of public service boundaries and closer working when there is a clear rationale for doing so, and where the benefits significantly exceed any costs and risks incurred.

### **3.8 Public safety**

The Mayoral Combined County Authority would have an important role to play in achieving the government's Safer Streets Mission, supporting rehabilitation, and reducing reoffending, and in supporting the safety of their residents and the resilience of their communities. This should complement the role local councils play in this area. To deliver this, the government is committed to increasing the number of Mayors who take on Police and Crime Commissioner (PCC) and Fire and Rescue Authority (FRA) responsibilities. Generally, where devolution geographies align with police force and fire and rescue geographies, Mayors would become responsible for exercising PCC and FRA functions.

### **3.9 Established Mayoral Status**

In time, the Mayoral Combined County Authority could apply for 'Established Mayoral' Status, which is a deeper level of devolution – meaning, for example, more powers and funding from central government. If they achieved this status, they would automatically receive the additional powers available at that level, including an Integrated Settlement, which will give the area even greater funding freedom and flexibility. The conditions the

Mayoral Combined County Authority would need to meet to become eligible are set out in Section 2.2.4 of the English Devolution White Paper; and the deeper powers available to them are summarised in the fourth column of the table in Annex A of this consultation document.

## 4. What this means for Norfolk and Suffolk

### 4.1 Overview of Norfolk and Suffolk

Norfolk and Suffolk has a total population of over 1.7m people - Norfolk is home to approximately 931,000 people and Suffolk home to around 776,000.<sup>1</sup>

Both Norfolk and Suffolk are large geographic counties with urban, rural and coastal communities. The urban centres of Ipswich and Norwich are dynamic with a rich cultural heritage and are important anchor points for businesses and individuals. The rural nature of the region brings with it strengths in agriculture, food and agri-tech, natural capital, biodiversity and visitor economy, and clean energy. The area is home to three 'Areas of Outstanding Natural Beauty', and there are 213 designated sites of special scientific interest in Suffolk and 163 in Norfolk.<sup>2</sup>

Within the area there are nationally significant ports for clean energy and agri-food sectors in Lowestoft, Great Yarmouth and Ipswich. Suffolk is also home to the port at Felixstowe, the UK's largest intermodal port, and the A14 corridor, making it a major strategic location for smart logistics hubs, port expansion and innovation.

Over 90% of the journeys in Norfolk and Suffolk start and finish in Norfolk and Suffolk, which demonstrates the extent to which commuting and other travel patterns are based around this area.<sup>3</sup>

### 4.2 Economic and social outlook

Norfolk and Suffolk has a combined economy worth over £43bn Gross Value Added (GVA).<sup>4</sup>

Green growth is a core economic strength of the region, as Norfolk and Suffolk have a unique mix of onshore and offshore wind power generation, gas and nuclear generation, solar and emerging opportunities for hydrogen, meaning the region has a key role to play in helping to deliver this government's mission of making Britain a clean energy superpower. The area is home to the world's largest market for offshore wind energy, worth almost £1bn a year,<sup>5</sup> in Norfolk alone there is £39bn of clean energy investment forecasted over the next

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<sup>1</sup> [Estimates of the population for England and Wales - Office for National Statistics](#)

<sup>2</sup> [Site Search](#) Natural England Designated Sites database

<sup>3</sup> Based on O2 Motion mobile phone data, anonymised and aggregated by O2 and expanded to represent the UK population. Statistic is for total weekday journeys in 2022-2023.

<sup>4</sup> [Regional gross domestic product: all ITL regions - Office for National Statistics](#)

<sup>5</sup> Page 13 <https://newanglia.co.uk/wp-content/uploads/2022/01/FINAL-Norfolk-and-Suffolk-economic-strategy-Jan-2022.pdf>

20 years.<sup>6</sup> Norfolk's energy sector has a GVA per head of £153.9k, which is the highest of all sectors and provides high wage, high skills jobs.<sup>7</sup>

Scottish Power Renewables have submitted plans to the Net Zero Hydrogen Fund (Department for Energy Security and Net Zero programme) for a £150 million green hydrogen hub at the Port of Felixstowe;<sup>8</sup> alongside other hydrogen focussed opportunities, this will position Suffolk as a leader in hydrogen energy. Suffolk's nuclear energy capacity continues to grow with Sizewell C which will meet 7% of the UK's energy needs for at least 60 years. Once operational, Sizewell C will generate enough low-carbon electricity to power eight million homes and will create thousands of local jobs, contributing £4 billion to the regional economy.

Norfolk and Suffolk also have a strong agri-tech and agri-food sector, with some of the most productive farmland in the UK.<sup>9</sup> This sector includes major UK and international companies such as Birdseye, British Sugar, Class, Adnams and Greene King and is projected to grow a further two and a half times by 2050 to £4 billion.<sup>10</sup> The University of East Anglia is ranked number one in the country for its research impact in agri-tech and agri food.<sup>11</sup>

The agri-tech and agri-food sector across Norfolk and Suffolk has synergies with a world-leading research base. Norwich Research Park is at the forefront of global food and health research, accounting for 12,000 jobs, including 3,000 clinicians.<sup>12</sup> Meanwhile, Lowestoft is home to the government Centre for Fisheries and Aquaculture Science (Cefas) providing world leading marine science and technology.

Norfolk and Suffolk also has one of the largest financial services and general insurance clusters in Europe.<sup>13</sup> Financial services and insurance represent Norfolk's second highest sector in terms of GVA per head at a value of £136,800.<sup>14</sup> More specifically, Norwich has one of the UK's significant general insurance sectors outside of London, with strong growth ambitions around its FinTech offer – it is currently home to 24 FinTech firms, including the highest proportion of InsurTech firms (16%) of any English region outside of London.<sup>15</sup> There are also large insurance sector employers in Suffolk and Ipswich such as Axa and Willis Tower Watson. In Ipswich there is a cluster of large insurance firms with niche markets such

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<sup>6</sup> Page 21 Norfolk Local Growth Plan 2024 <https://www.norfolkbusinessboard.co.uk/article/61526/Norfolks-Local-Growth-Plan>

<sup>7</sup> Page 21 Norfolk Local Growth Plan 2024 <https://www.norfolkbusinessboard.co.uk/article/61526/Norfolks-Local-Growth-Plan>

<sup>8</sup> [East Suffolk Clean Hydrogen Strategy 2023 - 2028](#) page 20

<sup>9</sup> Page 16 <https://newanglia.co.uk/wp-content/uploads/2022/01/FINAL-Norfolk-and-Suffolk-economic-strategy-Jan-2022.pdf> and Page 11 <https://www.productivity.ac.uk/wp-content/uploads/2021/10/PIP009-East-Anglias-Productivity-Challenge-FINAL-250122.pdf>

<sup>10</sup> Page 8 [SCC-Economy-Strategy-24.pdf](#)

<sup>11</sup> Page 17 [https://www.norfolkbusinessboard.co.uk/media/39343/Local-Growth-Plan-Norfolk-Economic-Strategy-2024-2029/pdf/r1Norfolk\\_Local\\_Growth\\_Plan.pdf?m=1736866513443](https://www.norfolkbusinessboard.co.uk/media/39343/Local-Growth-Plan-Norfolk-Economic-Strategy-2024-2029/pdf/r1Norfolk_Local_Growth_Plan.pdf?m=1736866513443)

<sup>12</sup> Page 23 Norfolk Local Growth Plan 2024 <https://www.norfolkbusinessboard.co.uk/article/61526/Norfolks-Local-Growth-Plan>

<sup>13</sup> Page 22 <https://newanglia.co.uk/wp-content/uploads/2022/01/FINAL-Norfolk-and-Suffolk-economic-strategy-Jan-2022.pdf>

<sup>14</sup> Page 19 [https://www.norfolkbusinessboard.co.uk/media/39343/Local-Growth-Plan-Norfolk-Economic-Strategy-2024-2029/pdf/r1Norfolk\\_Local\\_Growth\\_Plan.pdf?m=1736866513443](https://www.norfolkbusinessboard.co.uk/media/39343/Local-Growth-Plan-Norfolk-Economic-Strategy-2024-2029/pdf/r1Norfolk_Local_Growth_Plan.pdf?m=1736866513443)

<sup>15</sup> Page 4 Norfolk Local Growth Plan 2024 <https://www.norfolkbusinessboard.co.uk/article/61526/Norfolks-Local-Growth-Plan>

as marine, farm and crop insurance and a network of small financial services businesses adding to the strength of the sector locally. There are opportunities to leverage this cluster with the emerging fintech cluster in Norwich.<sup>16</sup>

Advanced manufacturing and engineering is a key sector with specialisms in automotive, civil aviation, space, composites, and pharmaceuticals. Norfolk is home to 2,150 advanced manufacturing and engineering companies, with an even distribution across the county, generating GVA of £2bn (10% of Norfolk's total GVA)<sup>17</sup> and in Suffolk the sector employs 41,200 people across 3,000 business units. Here, the sector contributes around £1.9bn in gross value added (GVA) to the economy per annum.<sup>18</sup>

There are also opportunities in the construction industry – across both counties, construction employs around 40,000 people across approximately 10,000 businesses. For Suffolk, construction is a key growth sector, boasting 22% more jobs than the national average, which will expand significantly with the construction of Sizewell C, the largest building site in Europe.<sup>19</sup>

Norfolk is home to a fast-growing digital tech economy with a current GVA of £450m and around 9,000 employees and is increasingly important across a range of sectors and in its own right.<sup>20</sup> In Suffolk, Adastral Park, based on the outskirts of Ipswich, is home to a technology cluster of over 150 global ITC companies and BT's global research base.

With their a rich heritage and culture and 140 miles of coastline, Norfolk and Suffolk have long been popular places to visit with both domestic and international visitors. Tourism is a cornerstone of both counties' economy; in Suffolk it generates around £2 billion annually<sup>21</sup> and in Norfolk, tourism trips in 2022 alone provided the Norfolk economy with a total value of £3.4bn.<sup>22</sup>

However, there are challenges across the area. Whilst there are direct rail links from Norwich, Ipswich and Kings Lynn to London there are challenges around transport connectivity throughout much of Norfolk and Suffolk, in part due to its rural nature. Car dependency is high, but there are no motorways in either county. Despite being one of the largest counties in the country, Norfolk has just two strategic trunk roads (A11 and A47) of which only one is fully dualled. The government has already started working with local authorities in Norfolk and Suffolk to improve local transport. For example, in November 2024, Government announced nearly £9 million to improve local bus services in Suffolk and nearly £16m in Norfolk.<sup>23</sup>

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<sup>16</sup> Suffolk Economic Strategy and Growth Plan 2024

<sup>17</sup> Page 27 Norfolk Local Growth Plan 2024 <https://www.norfolkbusinessboard.co.uk/article/61526/Norfolks-Local-Growth-Plan>

<sup>18</sup> Suffolk Economic Strategy Evidence Base 2024

<sup>19</sup> Suffolk Economic Strategy and Growth Plan November 2024

<sup>20</sup> Page 20 [https://www.norfolkbusinessboard.co.uk/media/39343/Local-Growth-Plan-Norfolk-Economic-Strategy-2024-2029/pdf/r1Norfolk\\_Local\\_Growth\\_Plan.pdf?m=1736866513443](https://www.norfolkbusinessboard.co.uk/media/39343/Local-Growth-Plan-Norfolk-Economic-Strategy-2024-2029/pdf/r1Norfolk_Local_Growth_Plan.pdf?m=1736866513443)

<sup>21</sup> OPINION: New tourism partnership for Suffolk and Norfolk - Suffolk County Council

<sup>22</sup> Page 29 Norfolk Local Growth Plan 2024 <https://www.norfolkbusinessboard.co.uk/article/61526/Norfolks-Local-Growth-Plan>

<sup>23</sup> <https://www.gov.uk/government/publications/bus-service-improvement-plans-local-transport-authority-allocations>

Whilst there are opportunities for local people to have high wage, high skill jobs in high growth sectors such as clean energy and digital technology, challenges around educational attainment across Norfolk and Suffolk may affect abilities of local people to access higher paying job roles, many of which require higher level skills and qualifications – only 38.6% of working age population have a Level 4+ qualification compared to the English average of 46.7%, and the area is also below the national average for Level 3+ qualifications.<sup>24</sup> Some sectors locally face significant skills shortages in meeting their workforce needs, most acutely in science, technology, engineering and maths (STEM)-related skills and capabilities. In certain parts of Norfolk and Suffolk there are issues around housing affordability – outside of the areas of Ipswich, Norwich and Great Yarmouth, average house prices are 8 or more times higher than local average wages.<sup>25</sup>

Some communities across Norfolk and Suffolk face long-term deprivation and barriers to wellbeing and economic opportunity. In Norfolk, this includes Great Yarmouth, Thetford, King's Lynn and Norwich, and in total more than 120,000 people are living in areas categorised in the 20% most deprived in England. In Suffolk, urban areas such as Ipswich and Lowestoft have particularly poor health outcomes compared to the rest of the county and the UK average, as well as lower social mobility and higher rates of child poverty. There are also hidden pockets of deprivation across rural, coastal and market town areas.

A lower proportion of people across Suffolk and Norfolk are economically active, at 76%, compared to the England average of 78.7%.<sup>26</sup> Wages are lower, with more jobs than the national average in lower paying industries, while, of the 232,700 people across Norfolk and Suffolk who are economically inactive, 71,500 are long-term sick.<sup>27</sup>

Norfolk and Suffolk have a higher proportion of older people compared to the national average: 24% of Norfolk and Suffolk's population is over 65 compared to 18.5% for England.<sup>28</sup> This has implications for the area's labour market and health services.

### **4.3 Working across Norfolk and Suffolk**

Norfolk and Suffolk have a long history of working together on local economic policy, including through the New Anglia Local Enterprise Partnership (LEP) which brought together businesses, local authority partners and education institutions to drive growth and enterprise across the two counties. In 2022, the New Anglia LEP produced a Suffolk and Norfolk economic strategy,<sup>29</sup> and more recently both counties have developed economic strategies. Both Norfolk and Suffolk County Councils are already working together to explore how both economic strategies could be brought together.

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<sup>24</sup> <https://www.nomisweb.co.uk/reports/lmp/lep/1925185587/report.aspx?c1=2013265926&c2=2092957699>

<sup>25</sup> ONS 2023, [Housing affordability in England and Wales - Office for National Statistics](#)

<sup>26</sup> <https://www.nomisweb.co.uk/reports/lmp/lep/1925185587/report.aspx?c1=2013265926&c2=2092957699>

<sup>27</sup> <https://www.nomisweb.co.uk/datasets/apsnew> NOMIS data Jul 2023-Jun 2024

<sup>28</sup> <https://newanglia.co.uk/wp-content/uploads/2022/01/FINAL-Norfolk-and-Suffolk-economic-strategy-Jan-2022.pdf>

<sup>29</sup> <https://newanglia.co.uk/wp-content/uploads/2022/01/FINAL-Norfolk-and-Suffolk-economic-strategy-Jan-2022.pdf>

In July 2024 a new joint Local Visitor Economy Partnership (LVEP) for Suffolk and Norfolk was agreed. The new LVEPs work in collaboration locally, regionally and nationally on shared priorities and targets. Their mission is to support and grow the visitor economy through robust destination management, strong stakeholder relationships and clear planning.<sup>30</sup>

In addition, Transport East, Opportunity East, Water Resources East, Business Intermediaries and the Business Board network enable Norfolk and Suffolk business, education and local government leaders continue to constructively work together within the national and regional context.<sup>31</sup>

#### 4.4 How devolution could impact Norfolk and Suffolk

Based on the powers and funding available, as set out in Section 3, a Mayoral Combined County Authority across the proposed geography could have the following impacts:

- **Transport** – New transport powers, including through the Mayoral Combined County Authority becoming the Local Transport Authority, could make it easier for people to commute and travel around Norfolk and Suffolk. This could be particularly impactful in Norfolk and Suffolk given the percentage of journeys that start and finish in Norfolk and Suffolk. The Mayoral Combined County Authority could tackle existing transport issues through strategic engagement with Great British Railways and a statutory role for the Mayor in governing, managing, planning and developing the rail network. On buses, the Mayoral Combined County Authority could decide to pursue opportunities across the whole area such as a single ‘enhanced partnership’ or ‘bus franchising’. This could improve public transport provision, such as in rural areas, and enable more people to access a wider pool of job opportunities.
- **Skills** – The skills powers and funding available could allow the Mayoral Combined County Authority to tailor the training and support for adults in the area to the types of jobs available locally and to local priorities. This could allow, for example, a focus on the skills needs of its key sectors which could enable more local people to find high wage employment in those sectors.
- **Housing** – The funding and powers available to deliver new housing across the Mayoral Combined County Authority geography could help address issues around housing affordability in certain areas.
- **Economic development** – The Mayoral Combined County Authority would play a key role in attracting investment into Norfolk and Suffolk and supporting business growth. This could be particularly beneficial to key sectors such as advanced manufacturing and support the growing digital tech sector. This could also support new businesses in Norfolk and Suffolk to grow and succeed.
- **Environment and climate change** – A strong role for the Mayoral Combined County Authority, such as playing a leading role in local nature recovery strategies, could help maximise the benefits from Norfolk and Suffolk’s natural environment. As a partner in the government’s energy and climate change ambitions, the Mayoral Combined County Authority could also help the UK to meet its clean energy

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<sup>30</sup> [Local Visitor Economy Partnership \(LVEP\) Programme | VisitBritain.org](#)

<sup>31</sup> Suffolk Economic Strategy 2024

mission. This could include supporting the area's hydrogen focussed opportunities and offshore wind market.

- **Health, wellbeing and public service reform** – The Mayoral Combined County Authority could play a key role in improving health and wellbeing, underpinned by a new bespoke duty in relation to health improvement and health inequalities. This would mean that the Mayoral Combined County Authority would need to have regard to the need to improve health, and reduce health inequalities, in the exercise of its functions. Combined with an expectation that the Mayor would be appointed to one or more of the relevant Integrated Care Partnerships in the area, this could help strengthen the focus and increase the join up of action to address issues around ill health and inequalities across the area which exist in certain communities across Norfolk and Suffolk.
- **Representation:** The Mayor would take a seat at the Prime Minister's Council of Nations and Regions as well as the Deputy Prime Minister's Mayoral Council, which would give the area a stronger voice with the government.

## 5. Consultation questions

Having considered all of the above, please respond to the following questions. For each question, you can provide the following answers:

- Strongly agree.
- Agree.
- Neither agree nor disagree.
- Disagree.
- Strongly disagree.
- Don't know.
- Prefer not to say.

You will also be invited to explain your answers.

**Question 1: To what extent do you agree or disagree that establishing a Mayoral Combined County Authority over the proposed geography will deliver benefits to the area?**

**Question 2: To what extent do you agree or disagree with the proposed governance arrangements for the Mayoral Combined County Authority?**

**Question 3: To what extent do you agree or disagree that working across the proposed geography through the Mayoral Combined County Authority will support the economy of the area?**

**Question 4: To what extent do you agree or disagree that working across the proposed geography through the Mayoral Combined County Authority will improve social outcomes in the area?**

**Question 5: To what extent do you agree or disagree that working across the proposed geography through a Mayoral Combined County Authority will improve local government services in the area?**

**Question 6: To what extent do you agree or disagree that working across the proposed geography through a Mayoral Combined County Authority will improve the local natural environment and overall national environment?**

**Question 7: To what extent do you agree or disagree that working across the proposed geography through the Mayoral Combined County Authority will support the interests and needs of local communities and reflect local identities?**



## 6. Next steps

Following the consultation, the Secretary of State will consider all responses and decide whether to establish a Mayoral Combined County Authority. If the Secretary of State decides to proceed, the government will confirm funding (subject to Spending Review) and, provided the constituent councils consent, the necessary secondary legislation will be laid in Parliament. If approved by Parliament, the Combined County Authority would be established in time for the first mayoral election to take place in May 2026.

## Annex A – Devolution Framework Summary Table

The government intends to implement the Devolution Framework via the English Devolution Bill; the functions within it would then automatically be conferred onto any existing Combined County Authority if the Bill receives Royal Assent, and the provisions come into force.

### Key

(\*\*) refers to functions for which funding will be included in Integrated Settlements for Established Mayoral Strategic Authorities

(^ ) refers to functions which apply to Combined and Combined County Authorities only

Detail	Foundation	Mayoral	Established
<b>Funding and investment</b>			
Access to a multi-departmental, long-term integrated funding settlement**			X
Long-term investment fund, with an agreed annual allocation		X	X
Removal of gateway review from investment fund, after Gateway One complete			X
Ability to introduce mayoral precepting on council tax <sup>^</sup>		X	X
Consolidation of local growth and place funding in a single pot**	X	X	X
<b>Strategic leadership</b>			
A statutory duty to produce Local Growth Plans		X	X
Membership of the Council of Nations and Regions		X	X
Membership of the Mayoral Data Council		X	X
<b>Transport and local infrastructure</b>			
Local Transport Authority and public transport functions, including bus franchising and responsibility for an area-wide Local Transport Plan	X	X	X
Simplification and consolidation of local transport funding**	X	X	X
Removal of certain Secretary of State consents, e.g. on lane rental schemes		X	X
Duty to establish a Key Route Network on the most important local roads <sup>^</sup>		X	X
Mayoral Power of Direction over use of constituent authority powers on the Key Route Network <sup>^</sup>		X	X
Priority for strategic rail engagement (including mayoral partnerships) with Great British Railways	X	X	X
Statutory role in governing, managing, planning, and developing the rail network		X	X

<b>Detail</b>	<b>Foundation</b>	<b>Mayoral</b>	<b>Established</b>
An option for greater control over local rail stations		X	X
A 'right to request' further rail devolution			X
Priority for support to deliver multi-modal ticketing			X
A clear, strategic role in the decarbonisation of the local bus fleet	X	X	X
Active Travel England support for constituent authority capability^	X	X	X
Formal partnership with National Highways		X	X
<b>Skills and employment support</b>			
Joint ownership of the Local Skills Improvement Plan model, with Employer Representative Bodies	X	X	X
Devolution of the core Adult Skills Fund	X		
Devolution of non-apprenticeship adult skills functions through a consolidated skills funding pot**		X	X
Central convening of youth careers provision including greater flexibility for Careers hubs		X	X
A clear role in relation to 16-19 education and training		X	X
Responsibility for developing local Get Britain Working Plans	X	X	X
Devolution of supported employment funding**	X	X	X
Co-design of future employment support that is additional to core Jobcentre Plus provision		X	X
Delegated delivery or commissioning of employment support that is additional to core Jobcentre Plus provision			X
Alignment of Jobcentre Plus boundaries with Strategic Authorities			X
<b>Housing and strategic planning</b>			
A duty to produce a Spatial Development Strategy	X	X	X
Strategic development management powers (once the Spatial Development Strategy is in place)		X	X
Ability to raise a Mayoral Community Infrastructure Levy to fund strategic infrastructure (once the Spatial Development Strategy is in place)		X	X
Ability to make Mayoral Development Orders		X	X
Ability to establish Mayoral Development Corporations		X	X
Homes England compulsory purchase powers (held concurrently)	X	X	X

<b>Detail</b>	<b>Foundation</b>	<b>Mayoral</b>	<b>Established</b>
Devolution of wider grant funding to support regeneration and housing delivery**		X	X
Ability to set the strategic direction of any future programme to support affordable housing provision in their area			X
Strategic Place Partnership with Homes England		X	X
Support to establish a public sector land commission			X
<b>Economic development and regeneration</b>			
Partnership working with Department for Science, Industry and Technology and UK Research and Innovation to explore opportunities for closer long-term collaboration in strengthening local research and innovation capacity	X	X	X
Develop joint innovation action plans with Innovate UK to shape long-term strategies and investments		X	X
Embed UK Research and Innovation lead points of contact for enhanced collaborative working on innovation with Mayoral Strategic Authorities that are committed to work collaboratively on innovation		X	X
Responsibility as the accountable body for the delivery of Growth Hubs	X	X	X
Devolution of Growth Hubs funding**			X
A Strategic Partnership with the Department for Business and Trade focused on domestic growth, exports, investment, and delivery of local growth priorities.		X	X
Partnership working with Department for Culture, Media and Sport Arm's Length Bodies to maximise culture, heritage, and sport spending in place	X	X	X
<b>Environment and climate change</b>			
Devolution of retrofit funding this parliament subject to a successful transition period (see 3.7)**			X
Heat network zoning coordination role	X	X	X
Coordinating local energy planning to support development of regional network energy infrastructure	X	X	X
Green jobs and skills coordination role	X	X	X
A strategic role on net zero in collaboration with government, including on Great British Energy's Local Power Plan and Warm Homes Plan	X	X	X
Responsibility for coordinating delivery and monitoring of Local Nature Recovery Strategies^	X	X	X

<b>Detail</b>	<b>Foundation</b>	<b>Mayoral</b>	<b>Established</b>
<b>Health, wellbeing and public service reform</b>			
A bespoke statutory health improvement and health inequalities duty^	X	X	X
Mayors engaged during the Integrated Care Boards chair appointment process		X	X
Mayors as members of local Integrated Care Partnerships, and consideration for position of chair or co-chair		X	X
A role in convening partners and driving cross-cutting public service reform, including looking at areas such as multiple disadvantage	X	X	X
<b>Public safety</b>			
Mayors accountable for the exercise of Police and Crime Commissioner functions where police force and mayoral boundaries align^		X	X
Mayors accountable for the exercise of Fire and Rescue Authority functions where fire and rescue service and mayoral boundaries align		X	X
A clear and defined role in local resilience, working with the Local Resilience Forum to embed resilience into broader policy and delivery^	X	X	X

## Annex B – Address details and list of consultation questions

We encourage everyone to use this opportunity to share your opinions on the establishment of a Mayoral Combined County Authority across this area.

- The easiest way for you to respond and engage in the consultation is by completing the online form - <https://consult.communities.gov.uk/lggc/norfolk-and-suffolk-devolution-consultation>. Once you are on the website, you will be guided through the specific questions on which we are seeking views.
- If you are unable to provide your views through the online form, you can alternatively email or post your response to the questions. For email and postal responses, we would ask that you make clear which area consultation you are responding to (there are a number of live consultations on English devolution).
- You should also make clear whether you disagree or agree with each question to ensure the statistics we collect following the consultation accurately reflect your views. We will categorise responses as 'do not have a view' where written responses are unclear. Please also confirm whether you are replying as an individual or submitting an official response on behalf of an organisation and include:
  - your name
  - your position (if applicable)
  - the name of organisation (if applicable)
  - an address (including post-code)
  - an email address
  - a contact telephone number

Written responses to the consultation questions may be sent by email to:  
[NorfolkandSuffolkDevolutionConsultation@communities.gov.uk](mailto:NorfolkandSuffolkDevolutionConsultation@communities.gov.uk)

Or posted to:

Devolution Priority Programme Consultation  
English Devolution and Institutions Team  
Ministry of Housing, Communities and Local Government  
4<sup>th</sup> Floor  
2 Marsham Street  
London  
SW1P 4DF

**The Ministry of Housing, Communities and Local Government will not acknowledge receipt of responses.**

## Consultation Questions

Your name

email address

### What best describes your response?

I am a member of the public, giving my views as an individual

I am responding on behalf of, or as a representative of, a business or organisation

### Please tell us how you found out about this consultation?

Social media

Email

GOV.UK website

Local council website

Poster/ leaflet

In Person Event

Word of mouth

News outlet (newspaper / TV / online)

Other

**What is the first part of your postcode where you live or are based? For example if your postcode is AB1 2CD, you would write AB1**

*We ask this so that we can identify what Local Authority you are in and understand a bit more about the area where you located. We do not use this information to identify you.*

For those responding as a member of the public giving views as an individual

**What best describes your gender?**

Female

Male

Prefer not to say

Prefer to self-describe:

**What is your age group?**

Under 18

18-24

25-34

35-44

45-54

55-64

65-74

75+

Prefer not to say

**What is your ethnic group?**

White

Mixed or Multiple ethnic groups

Asian or Asian British

Black, Black British, Caribbean or African

Other ethnic group

Prefer not to say



**Do you consider yourself to be a disabled person or to have a long-term, limiting condition?**

Yes

No

Prefer not to say

**Which of the following best describes your sexual orientation?**

Heterosexual/Straight

Gay/Lesbian

Bisexual

Other

Prefer not to say

For those responding as an Organisation

**Organisation details**

Organisation Name:

What is the first part of your postcode where you are based:

Your position:

**What best describes your organisation?**

Business

County Council

Unitary council

District Council

Town Council

Parish Council

Health Body

Registered Provider

Voluntary and community sector or charity

Academic

Elected representative

Other (Please Specify)

Prefer not to say

## Consultation Questions

### Question 1

To what extent do you agree or disagree that establishing a Mayoral Combined Authority over the proposed geography will deliver benefits to the area?

Strongly agree

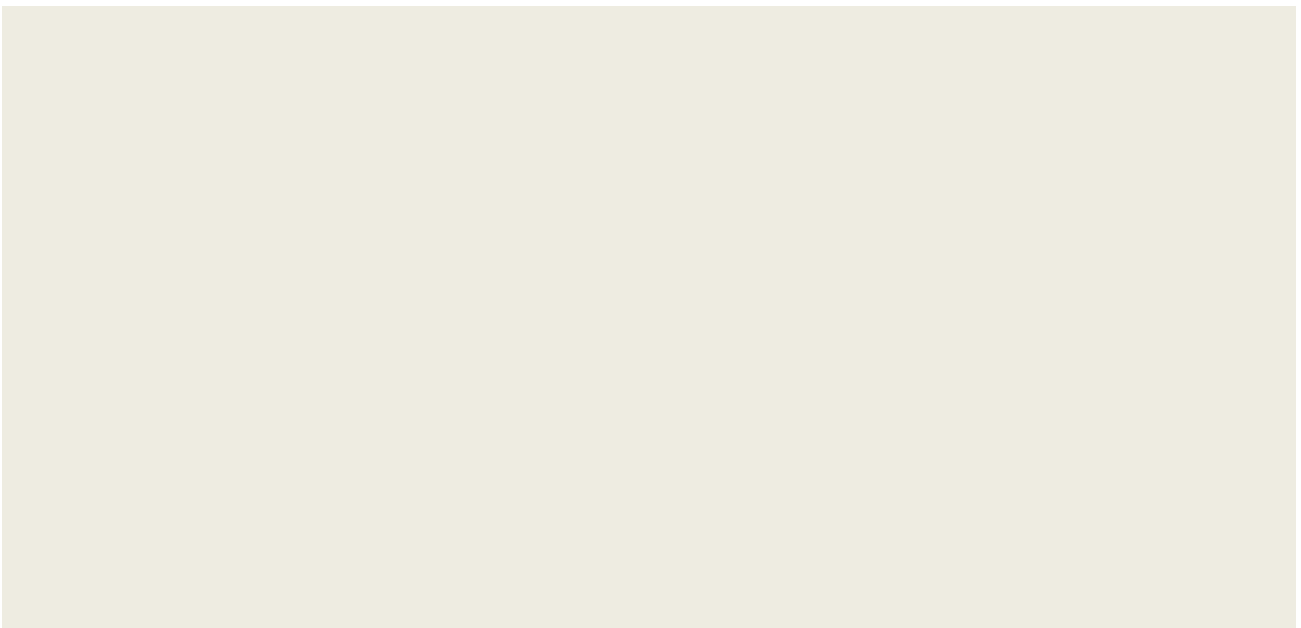
Agree

Neither agree nor disagree

Disagree

Strongly disagree

Please explain your answer.



## Question 2

To what extent do you agree or disagree with the proposed governance arrangements for the Mayoral Combined Authority?

Strongly agree

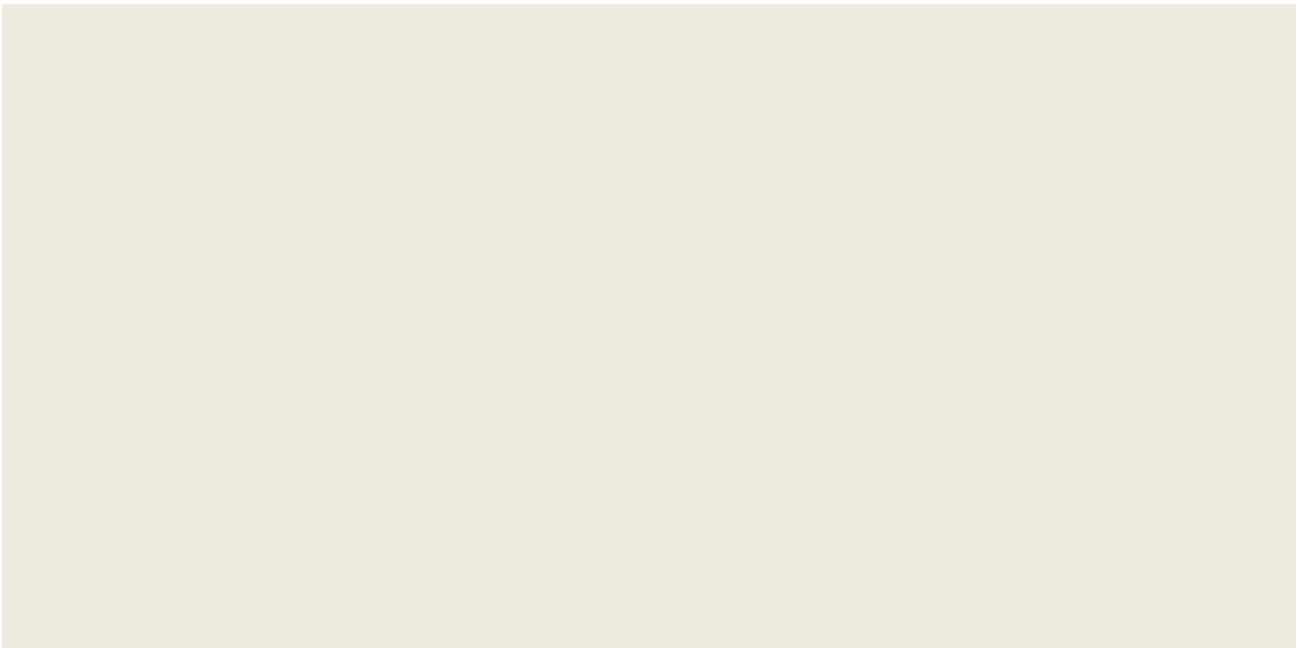
Agree

Neither agree nor disagree

Disagree

Strongly disagree

Please explain your answer.



### Question 3

To what extent do you agree or disagree that working across the proposed geography through the Mayoral Combined Authority will support the economy of the area?

Strongly agree

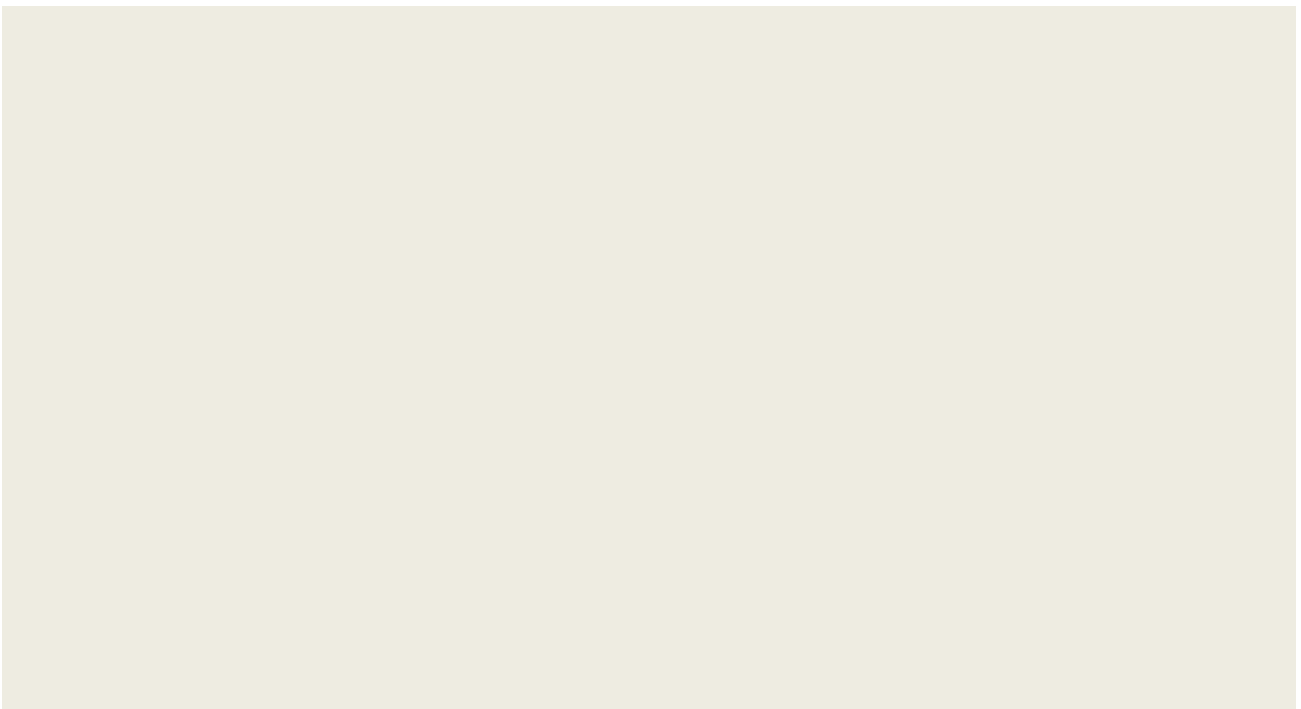
Agree

Neither agree nor disagree

Disagree

Strongly disagree

Please explain your answer.



#### Question 4

To what extent do you agree or disagree that working across the proposed geography through the Mayoral Combined Authority will improve social outcomes in the area?

Strongly agree

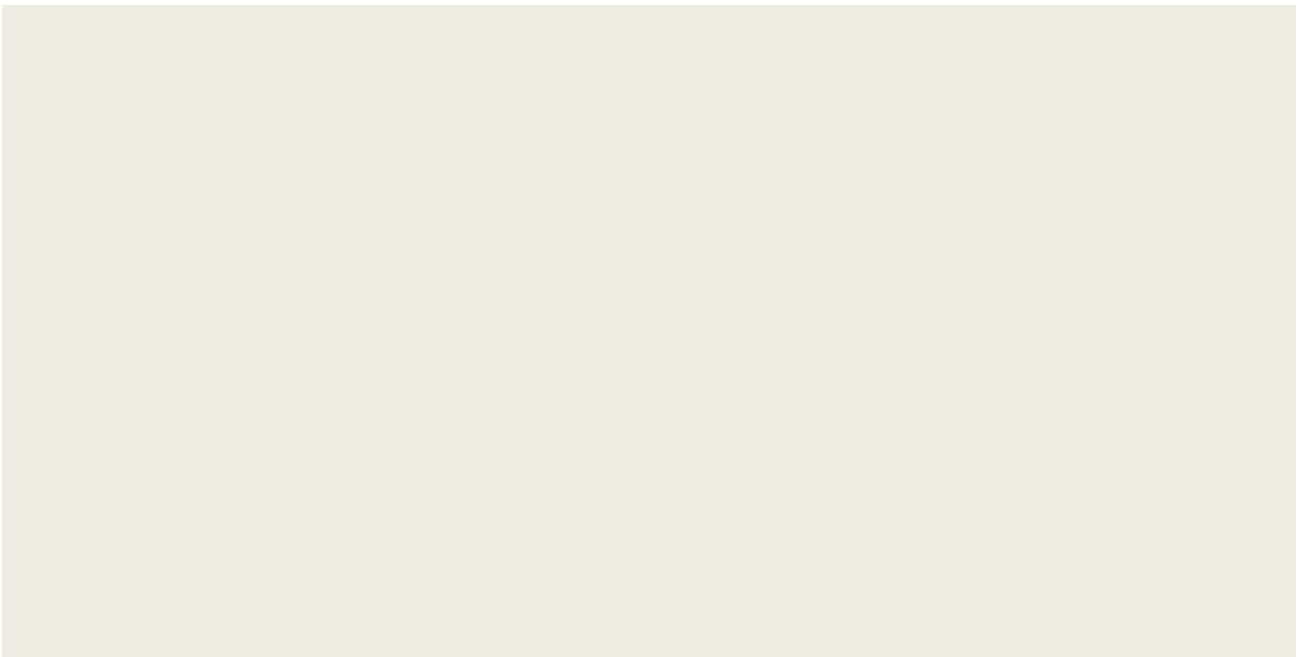
Agree

Neither agree nor disagree

Disagree

Strongly disagree

Please explain your answer.



### Question 5

To what extent do you agree or disagree that working across the proposed geography through a Mayoral Combined Authority will improve local government services in the area?

Strongly agree

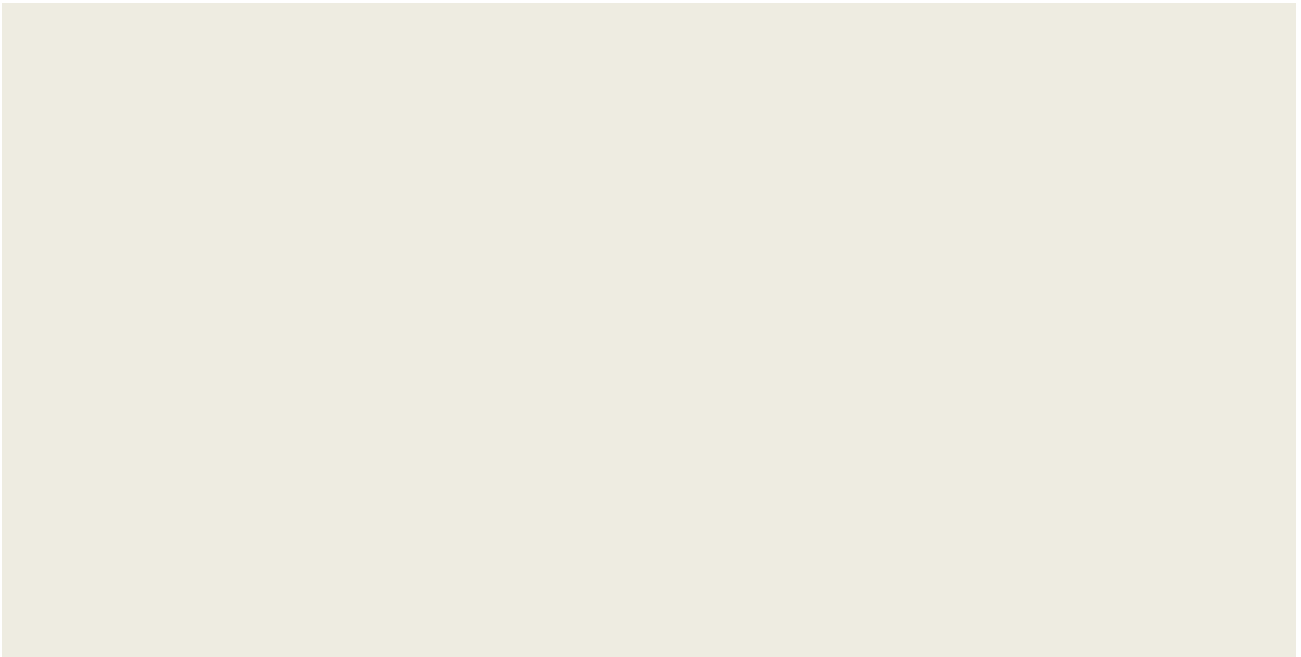
Agree

Neither agree nor disagree

Disagree

Strongly disagree

Please explain your answer.



## Question 6

To what extent do you agree or disagree that working across the proposed geography through a Mayoral Combined Authority will improve the local natural environment and overall national environment?

Strongly agree

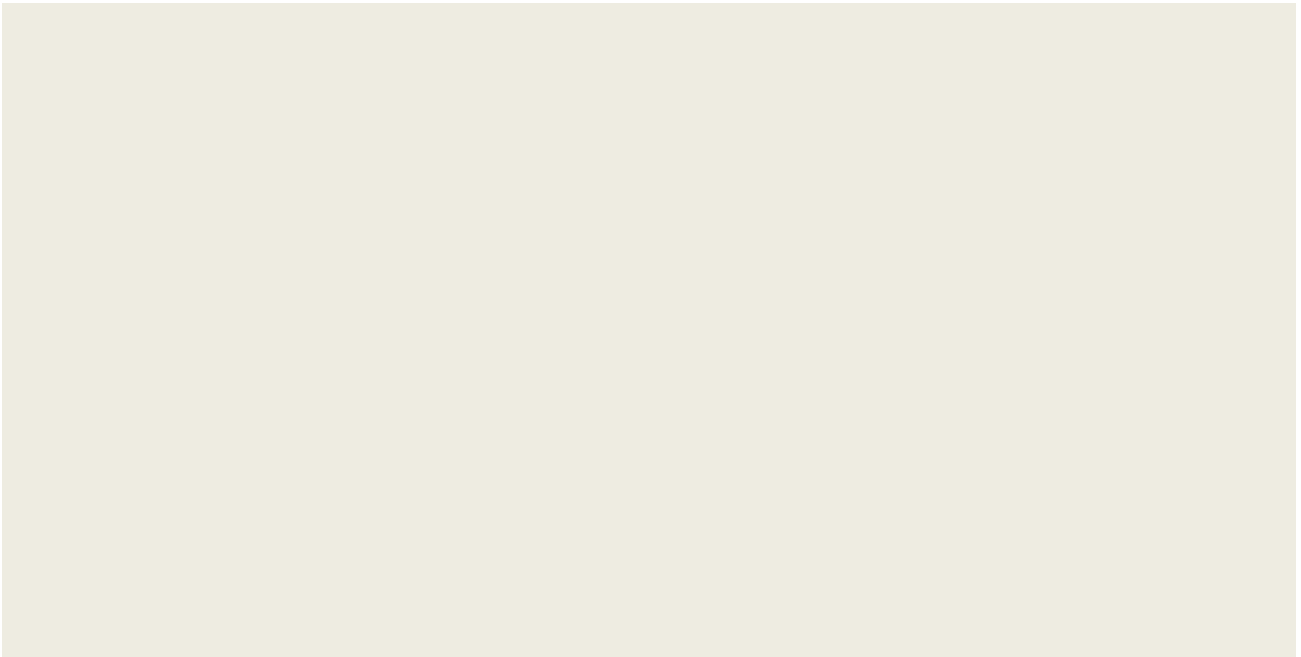
Agree

Neither agree nor disagree

Disagree

Strongly disagree

Please explain your answer.





### Question 7

To what extent do you agree or disagree that working across the proposed geography through the Mayoral Combined Authority will support the interests and needs of local communities and reflect local identities?

Strongly agree

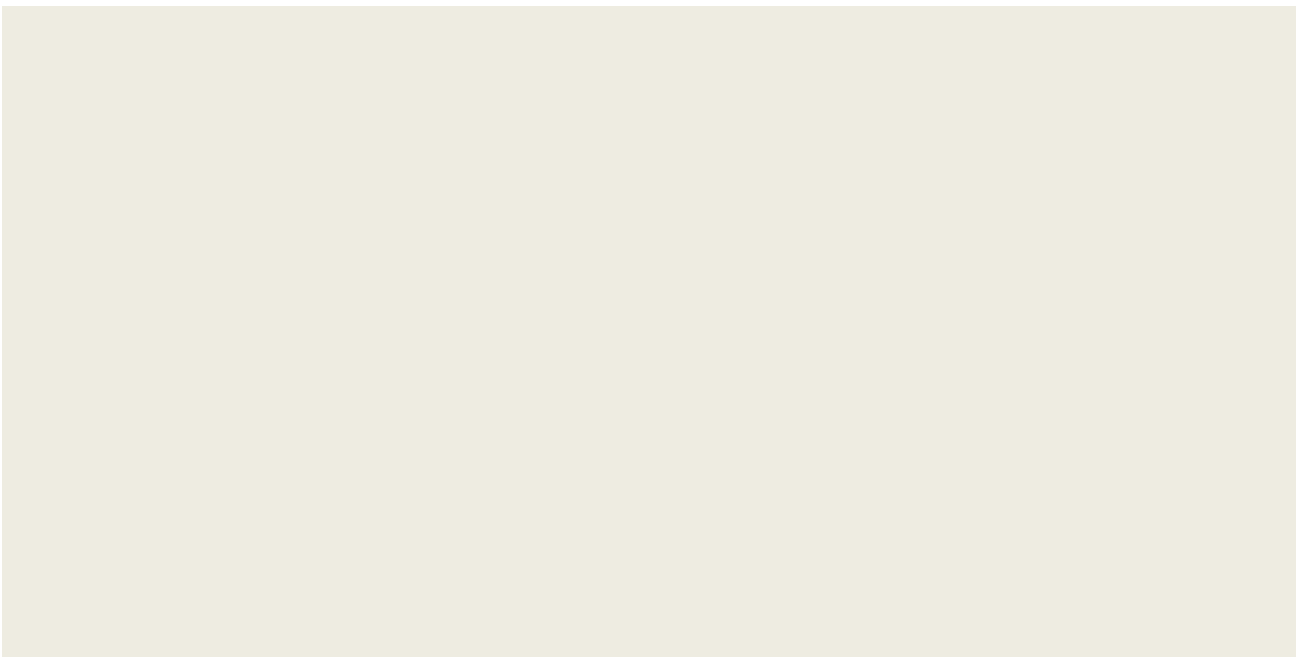
Agree

Neither agree nor disagree

Disagree

Strongly disagree

Please explain your answer.



## Annex C: About this consultation

This consultation document and consultation process adhere to the consultation principles issued by the Cabinet Office.

Representative groups are asked to give a summary of the people and organisations they represent and, where relevant, who else they have consulted in reaching their conclusions when they respond.

Information provided in response to this consultation may be published or disclosed in accordance with the access to information regimes (these are primarily the Freedom of Information Act 2000 (FOIA), the Environmental Information Regulations 2004 and UK data protection legislation). In certain circumstances, this may therefore include personal data when required by law.

If you want the information that you provide to be treated as confidential, please be aware that, as a public authority, the department is bound by the information access regimes and may therefore be obliged to disclose all or some of the information you provide. In view of this, it would be helpful if you could explain to us why you regard the information you have provided as confidential. If we receive a request for disclosure of the information we will take full account of your explanation, but we cannot give an assurance that confidentiality can be maintained in all circumstances. An automatic confidentiality disclaimer generated by your IT system will not, of itself, be regarded as binding on the department.

The Ministry of Housing, Communities and Local Government will, at all times, process your personal data in accordance with UK data protection legislation and in the majority of circumstances this will mean that your personal data will not be disclosed to third parties. A full privacy notice is included below in Annex D.

The Ministry of Housing, Communities and Local Government will not acknowledge receipt of individual responses.

Your opinions are valuable to us. Thank you for taking the time to read this document and respond.

Are you satisfied that this consultation has followed the consultation principles? If not or you have any other observations about how we can improve the process please contact us via the [complaints procedure](#).

## Annex D: Personal data

The following is to explain your rights and give you the information you are entitled to under UK data protection legislation.

Note that this section only refers to personal data (your name, contact details and any other information that relates to you or another identified or identifiable individual personally) not the content otherwise of your response to the consultation.

### **1. The identity of the data controller and contact details of our Data Protection Officer.**

The Ministry of Housing, Communities and Local Government (MHCLG) is the data controller. The Data Protection Officer can be contacted at [dataprotection@communities.gov.uk](mailto:dataprotection@communities.gov.uk) or by writing to the following address: Data Protection Officer, Ministry of Housing, Communities and Local Government, Fry Building, 2 Marsham Street, London SW1P 4DF.

### **2. Why we are collecting your personal data?**

Your personal data is being collected as an essential part of the consultation process, so that we can contact you regarding your response and for statistical purposes. We may also use it to contact you about related matters.

We will collect your IP address if you complete a consultation online. We may use this to ensure that each person only completes a survey once. We will not use this data for any other purpose.

### Sensitive types of personal data

Please do not share special category personal data or criminal offence data if we have not asked for this unless absolutely necessary for the purposes of your consultation response. By 'special category personal data', we mean information about a living individual's:

- Race.
- Ethnic origin.
- Political opinions.
- Religious or philosophical beliefs.
- Trade union membership.
- Genetics.
- Biometrics.
- Health (including disability-related information).
- Sex life; or,
- sexual orientation.

By 'criminal offence data', we mean information relating to a living individual's criminal convictions or offences or related security measures.

### **3. Our legal basis for processing your personal data**

The collection of your personal data is lawful under article 6(1)(e) of the UK General Data Protection Regulation as it is necessary for the performance by MHCLG of a task in the public interest/in the exercise of official authority vested in the data controller. Section 8(d) of the Data Protection Act 2018 states that this will include processing of personal data that is necessary for the exercise of a function of the Crown, a Minister of the Crown or a government department i.e. in this case a consultation.

Where necessary for the purposes of this consultation, our lawful basis for the processing of any special category personal data or 'criminal offence' data (terms explained under 'Sensitive Types of Data') which you submit in response to this consultation is as follows. The relevant lawful basis for the processing of special category personal data is Article 9(2)(g) UK GDPR ('substantial public interest'), and Schedule 1 paragraph 6 of the Data Protection Act 2018 ('statutory etc and government purposes'). The relevant lawful basis in relation to personal data relating to criminal convictions and offences data is likewise provided by Schedule 1 paragraph 6 of the Data Protection Act 2018.

#### **4. With whom we will be sharing your personal data**

MHCLG may appoint a 'data processor', acting on behalf of the Department and under our instruction, to help analyse the responses to this consultation. Where we do, we will ensure that the processing of your personal data remains in strict accordance with the requirements of the data protection legislation.

#### **5. For how long we will keep your personal data, or criteria used to determine the retention period.**

Your personal data will be held for two years from the closure of the consultation, unless we identify that its continued retention is unnecessary before that point

#### **6. Your rights, e.g. access, rectification, restriction, objection**

The data we are collecting is your personal data, and you have considerable say over what happens to it. You have the right:

- a. to see what data we have about you
- b. to ask us to stop using your data, but keep it on record
- c. to ask to have your data corrected if it is incorrect or incomplete
- d. to object to our use of your personal data in certain circumstances
- e. to lodge a complaint with the independent Information Commissioner (ICO) if you think we are not handling your data fairly or in accordance with the law. You can contact the ICO at <https://ico.org.uk/>, or telephone 0303 123 1113.

Please contact us at the following address if you wish to exercise the rights listed above, except the right to lodge a complaint with the ICO: [dataprotection@communities.gov.uk](mailto:dataprotection@communities.gov.uk) or Knowledge and Information Access Team, Ministry of Housing, Communities and Local Government, Fry Building, 2 Marsham Street, London SW1P 4DF.

#### **7. Your personal data will not be sent overseas.**

#### **8. Your personal data will not be used for any automated decision making.**

#### **9. Your personal data will be stored in a secure government IT system.**

We use a third-party system, Citizen Space, to collect consultation responses. In the first instance your personal data will be stored on their secure UK-based server. Your personal data will be transferred to our secure government IT system as soon as possible, and it will be stored there for two years before it is deleted.